

## Message Text

PAGE 01 STATE 035905

73

ORIGIN PRS-01

INFO OCT-01 CCO-00 SS-15 SSO-00 ISO-00 PA-02 USIE-00 INR-07

EUR-12 NEA-09 NSC-05 NSCE-00 INRE-00 /052 R

DRAFTED BY S/PRS:IPERNICK:SM

APPROVED BY S/PRS - IRWIN PERNICK

S/S - J. HOGANSON

----- 074788

O 180208Z FEB 75 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

UNCLAS STATE 035905

TOSEC 425

E.O. 11652: N/A

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: COMBINED WIRE/TV REPORT: EVENING, FEB. 17

FOR AMBASSADOR ANDERSON FROM S/PRS

NO. 31

WIRES:

1. AP (SCHWEID, DATELINE GENEVA) -- GROMYKO COMPLETED DISCUSSIONS TODAY ON THE MIDDLE EAST AND EAST-WEST RELATIONS AND STRESSED THAT THE TWO POWERS REMAIN PLEDGED TO A POLICY OF DETENTE. AFTER MEETING WITH GROMYKO FOR 8 1/2 HOURS OVER TWO DAYS, KISSINGER FLEW OFF TO LONDON, DESCRIBING HIS DISCUSSIONS HERE AS "FRUITFUL." HE SAID HE WOULD REPORT TO PRESIDENT FORD THAT "WE ARE MOVING WITHIN THE SPIRIT OF PREVIOUS AGREEMENTS." GROMYKO ECHOED THIS BY STATING THAT "THE SOVIET LEADERSHIP AND THE SOVIET GOVERNMENT FIRMLY PURSUE THE LINE WHICH HAD BEEN FORMED IN RELATIONS BETWEEN OUR COUNTRIES IN RECENT TIMES." HE SPOKE OF MUTUAL EFFORTS IN "NARROWING DIFFERENCES ON QUESTIONS WHERE DIFFERENCES EXIST" AND SAID THE TWO NATIONS "HAVE COVERED A GREAT DISTANCE IN A POSITIVE DIRECTION." IN A JOINT COMMUNIQUE,  
UNCLASSIFIED

PAGE 02 STATE 035905

COURSE OF CONTINUING TO IMPROVE SOVIET-AMERICAN RELATIONS IN ACCORDANCE WITH EXISTING UNDERSTANDINGS AND AGREEMENTS OF PRINCIPLE WHICH THEY FIRMLY BELIEVE ARE IN THE INTEREST

OF THE PEOPLES OF THE USA AND THE SOVIET UNION AND OF INTERNATIONAL PEACE." THE MIDDLE EAST WAS LISTED AS THE 4TH ITEM OF DISCUSSION ALTHOUGH THE COMMUNIQUE SAID THAT "PARTICULAR ATTENTION" WAS GIVEN TO THE ISSUE. GROMYKO TOLD NEWSMEN THAT ON MANY SUBJECTS IN THE WIDE-RANGING DISCUSSION "OUR POSITIONS WERE CLOSE OR COINCIDE." "IT IS NO SECRET, AND I AM SURE THAT THE SECRETARY OF STATE WILL AGREE, THAT OUR POSITION ON SOME (OTHERS) DO NOT EXACTLY COINCIDE," HE ADDED. KISSINGER ALSO CONFERRED THIS MORNING WITH ROGER GALLOPIN, PRESIDENT OF THE EXECUTIVE COUNCIL OF THE INTERNATIONAL COMMITTEE OF THE RED CROSS ABOUT AMERICANS MISSING IN INDOCHINA. KISSINGER REPORTEDLY TOLD GALLOPIN THAT THE UNITED STATES APPRECIATES RED CROSS EFFORTS ON BEHALF OF 2,300 AMERICANS UNACCOUNTED FOR IN INDOCHINA, INCLUDING 900 LISTED OFFICIALLY AS MISSING IN ACTION.

2. AP (SCHWEID, LONDON DATELINE) -- KISSINGER PRESENTED NEW, UNDISCLOSED PROPOSALS ON NUCLEAR WEAPONS CONTROLS AND TRADE TO GROMYKO IN GENEVA TODAY AND RAN INTO SOME SHARP DIFFERENCES ON HIS STEP-BY-STEP MIDEAST STRATEGY. KISSINGER THEN FLEW TO LONDON FOR TALKS WITH PRIME MINISTER WILSON AND FOREIGN MINISTER CALLAGHAN, WHO EARLIER IN THE DAY SIGNED A SERIES OF COOPERATIVE AGREEMENTS WITH THE SOVIETS IN MOSCOW. KISSINGER RETURNS TO SWITZERLAND FOR LUNCH TUESDAY WITH THE SHAH OF IRAN. US OFFICIALS SAID KISSINGER WENT INTO CONSIDERABLE DETAIL WITH GROMYKO ON WAYS TO WRAP UP THE NUCLEAR WEAPONS TREATY WHILE MAKING COUNTER PROPOSALS TO THE SOVIET POSITIONS IN THE LAGGING TALKS. THE 10-YEAR PACT ESTABLISHING MISSILE CEILINGS COULD BE READY FOR SOVIET LEADER BREZHNEV AND PRESIDENT FORD TO SIGN AT A LATE JUNE SUMMIT IN WASHINGTON, NEWSMEN WERE TOLD. HOWEVER, THE "SPARRING" BETWEEN THE TWO SIDES COULD DELAY THE BREZHNEV VISIT UNTIL SEPTEMBER, US OFFICIALS SAID. IN A JOINT STATEMENT ISSUED AFTER MORE THAN NINE HOURS OF TALKS, KISSINGER AND GROMYKO PLEDGED "TO CONTINUE ENERGETIC EFFORTS TO WORK OUT AN APPROPRIATE LONG-TERM AGREEMENT THIS YEAR." BOTH MEN USED THE SAME, UNCLASSIFIED

PAGE 03 STATE 035905

DIPLOMATIC CLICHE -- "FRUITFUL" -- TO DESCRIBE THEIR MEETING. IT WAS LEARNED THAT KISSINGER TOOK UP WITH THE SOVIET FOREIGN MINISTER PROSPECTS FOR NEGOTIATING A NEW TRADE AGREEMENT TO REPLACE THE 1972 ACCORD THAT MOSCOW REPUDIATED LAST MONTH. US STRATEGY AGAIN CALLS FOR RELATING TARIFF AND CREDIT CONCESSIONS TO AN INCREASE IN JEWISH EMIGRATION. HOWEVER, AS KISSINGER ORIGINALLY WANTED IT, THE SOVIETS WOULD NOT BE REQUIRED TO MAKE PUBLIC COMMITMENTS. THE FORD ADMINISTRATION CONTENTS CONGRESS IS AT FAULT FOR CANCELLATION OF THE OLD AGREEMENT BY DEMANDING A PUBLIC COMMITMENT ON EMIGRATION FROM MOSCOW AND ALSO SETTING A LOW CEILING ON BANK CREDITS. GROMYKO

TOLD REPORTERS AS HE EMERGED FROM KISSINGER'S GENEVA HOTEL SUITE THAT "OUR POSITIONS ARE CLOSE OR COINCIDE" ON MANY OF THE ISSUES THEY DISCUSSED. BUT, HE WENT ON, "IT IS NO SECRET, AND I AM SURE THE SECRETARY OF STATE WILL AGREE WITH ME, THERE WERE SOME QUESTIONS ON WHICH OUR POSITIONS DID NOT EXACTLY COINCIDE." NEWSMEN ABOARD KISSINGER'S PLANE WERE TOLD GROMYKO WAS REFERRING TO THE MIDDLE EAST AND TO THE EUROPEAN SECURITY CONFERENCE, WHICH THE SOVIETS WANT TO WIND UP QUICKLY WITH RECOGNITION OF MOSCOW'S HEGEMONY IN EASTERN EUROPE. ON THE MIDEAST, GROMYKO REITERATED TO KISSINGER THE SOVIETS' INTEREST IN AN EARLY RESUMPTION OF THE GENEVA PEACE CONFERENCE AND A PLACE AT THE TABLE FOR THE PALESTINE LIBERATION ORGANIZATION. THE US OPPOSES A QUICK RETURN TO GENEVA BECAUSE OF THE DISPUTE OVER PALESTINIAN PARTICIPATION, TO WHICH ISRAEL IS FIRMLY OPPOSED. US OFFICIALS SAID THE ATMOSPHERE HAD BEEN LESS "STARCHY" THAN THEY HAD EXPECTED AND THAT THE COMMUNIQUE REFLECTS A SLIGHT SOVIET MODERATION ON THE MIDEAST, IN THAT IT CALLS FOR THE GENEVA CONFERENCE TO RESUME WORK "AT AN EARLY DATE" INSTEAD OF IMMEDIATELY.

TV:

1. ABC-TV (SMITH/REASONER) -- (LEAD ITEM): SMITH: KISSINGER AND GROMYKO ENDED THEIR GENEVA MEETING TODAY. WHILE BOTH SIDES ADMIT DIFFERENCES IN THE TWO DAYS OF TALKS, THE GENERAL RESULTS ARE SAID TO BE POSITIVE. IN A JOINT COMMUNIQUE BOTH NATIONS SAY THEY WILL CONTINUE TO WORK TOWARDS DETENTE. THEY ALSO SAY THEY WILL CONTINUE TO WORK FOR A NEW LONG-TERM STRATEGIC ARMS LIMITATION AGREE-UNCLASSIFIED

PAGE 04 STATE 035905

MENT THIS YEAR. THE MOST CONTENTIOUS ISSUE, THE M.E., WAS RESERVED FOR DISCUSSION LAST.

KOPPEL (ON CAMERA): GROMYKO IS NOT UNDULY RENOWNED AS A BACK-SLAPPER, BUT BY PAST STANDARDS HE WAS ALMOST GLOWING WITH GOODWILL THIS MORNING AS HE AND KISSINGER PREPARED TO EXCHANGE VIEWS ON THE ME. THE RUSSIANS HAVE MADE NO SECRET OF THE FACT THAT THEY CONSIDER KISSINGER'S SOLO-STYLE DIPLOMACY OFFENSIVE, WHICH DOES NOT IN AND OF ITSELF ALARM KISSINGER. WHAT HE'S WORRIED ABOUT IS THAT THE SOVIETS WILL ACTIVELY TRY TO UNDERMINE HIS PEACE-MAKING EFFORTS IN THE ME. WHEN THE TWO MEN EMERGED AGAIN AFTER MORE THAN FIVE HOURS OF TALKS, IT APPEARED THAT THE SPIRIT OF DETENTE STILL SUPERCEDES ANY EXISTING DIFFERENCES.

INTERPRETER FOR GROMYKO: "ON QUESTIONS WHERE THESE DIFFERENCES EXIST, TO WORK IN THE SPIRIT OF THOSE RELATIONS WHICH HAVE BEEN ESTABLISHED BETWEEN THE SOVIET UNION AND THE US."

ONLY A COUPLE OF DAYS AGO, SOVIET LEADER BREZHNEV SHARPLY CRITICIZED KISSINGER'S TRAVELS THROUGHOUT THE ME BUT RE-

FERRED TO HIM ONLY AS "CERTAIN PERSONS." A REPORTER WANTED TO KNOW WHOM BREZHNEV MIGHT HAVE BEEN REFERRING TO.

INTERPRETER FOR GROMYKO: "HE DID NOT MENTION ANY PARTICULAR PERSON. (LAUGHTER)."

REPORTER: "THAT'S WHY WE'RE TRYING TO FIND OUT."

KISSINGER: "I ASKED THE FOREIGN MINISTER THE SAME QUESTION. I OFFERED TO SHARE IN THE CONDEMNATION OF SUCH EFFORTS."

ON THAT NOTE OF COMRADESHIP, KISSINGER LEFT GENEVA AND FLEW HERE TO LONDON, BRINGING WITH HIM THE CONVICTION THAT AS THE SOVIETS SEE A GENEVA CONFERENCE AT THE END OF THE ROAD CHANCES ARE SLIGHTLY LESS THAN THEY WERE YESTERDAY THAT THE SOVIETS WILL MOUNT A DETERMINED CAMPAIGN TO DERAIL KISSINGER'S ME PEACE-KEEPING EFFORTS.

UNCLASSIFIED

PAGE 05 STATE 035905

JUST AN HOUR AFTER KISSINGER'S ARRIVAL, BRITISH PRIME MINISTER WILSON RETURNED FROM HIS SUMMIT MEETING IN MOSCOW. KISSINGER AND WILSON MEET THIS EVENING AT A DINNER WITH THEIR RESPECTIVE SOVIET AND ME EXPERTS TO EXCHANGE NOTES.

SMITH: TODAY'S OFFICIAL COMMUNIQUE CALLED FOR RESUMPTION OF THE GENEVA MIDDLE EAST PEACE TALKS AT AN EARLY DATE. UP TO THIS TIME, MOSCOW HAS BEEN CALLING FOR IMMEDIATE RESUMPTION OF THE GENEVA TALKS -- SO THAT'S A CONCESSION.

2. NBC-TV (CHANCELLOR, SECOND ITEM FOLLOWING PIECE ON FANK ABANDONMENT OF MEKONG RIVER POSITIONS IN CAMBODIA) -- CHANCELLOR: ON THE OTHER SIDE OF THE WORLD THE NEWS IS LESS BAD. SECRETARY KISSINGER MET SOVIET FOREIGN MINISTER GROMYKO IN GENEVA TO DISCUSS THE ME AND OTHER THINGS, AND IN SOME WAYS IT WENT BETTER THAN HAD BEEN EXPECTED.

VALERIANI (BY SATELLITE): DESPITE GROMYKO'S CHEERFUL WAVE AS HE ENTERED KISSINGER'S HOTEL, AMERICAN OFFICIALS WERE EXPECTING A RATHER CONTENTIOUS MEETING BECAUSE OF AMERICAN-SOVIET DIFFERENCES ON THE ME, THE MAIN TOPIC OF DISCUSSION TODAY. THE TWO MEN MET FOR ABOUT FIVE HOURS. GROMYKO ARGUED FOR AN IMMEDIATE RECONVENING OF THE GENEVA PEACE CONFERENCE WHERE THE RUSSIANS WOULD HAVE A LARGER ROLE IN THE NEGOTIATIONS. KISSINGER ARGUED AGAINST IT. AFTERWARD, KISSINGER AND GROMYKO SOFT-PEDALED THEIR DIFFERENCES.

INTERPRETER FOR GROMYKO: "THERE WERE QUESTIONS ON WHICH OUR POSITIONS ARE CLOSE OR COINCIDE (INAUDIBLE) AND I THINK

THE SECRETARY OF STATE WILL AGREE THERE WERE QUESTIONS ON

WHICH OUR POSITIONS DID NOT EXACTLY COINCIDE."

KISSINGER: "WE DEEPENED OUR UNDERSTANDING ON THOSE ISSUES WHERE OUR VIEWS COINCIDE, AND ON THOSE ISSUES WHERE OUR VIEWS COULD NOT COINCIDE EXACTLY WE ATTEMPTED TO BRING OUR VIEWS INTO CLOSER HARMONY."

VALERIANI: GROMYKO WAS ASKED ABOUT SOVIET LEADER BREZNEV'S RECENT CRITICISM OF "CERTAIN PEOPLE" NEGOTIATING IN UNCLASSIFIED

PAGE 06 STATE 035905

THE ME, AN OBVIOUS SLAP AT KISSINGER. (FOLLOWED BY FILM OF SAME SEQUENCE SHOWN BY ABC). A JOINT STATEMENT ISSUED AS KISSINGER LEFT SWITZERLAND CALLED FOR THE RESUMPTION OF THE GENEVA PEACE CONFERENCE AT AN EARLY DATE. THAT AMBIGUOUS PHRASE (INAUDIBLE) THE RUSSIANS WOULD NOT TRY TO BLOCK ANOTHER PARTIAL AGREEMENT BETWEEN EGYPT AND ISRAEL. KISSINGER THEN FLEW TO LONDON. EN ROUTE NEWSMEN WERE TOLD HE IS CONVINCED THERE MUST BE A NEW AGREEMENT BETWEEN EGYPT AND ISRAEL BEFORE THEY GO BACK TO GENEVA SO THAT IT WON'T SEEM THE CONFERENCE WAS BEING RECONVENED IN AN ATMOSPHERE OF CRISIS. KISSINGER HAD DINNER HERE WITH PRIME MINISTER WILSON. THE BRITISH LEADER HAS JUST RETURNED FROM AN OFFICIAL VISIT TO MOSCOW, SO THE TWO MEN COULD COMPARE NOTES ON THEIR ASSESSMENT OF CURRENT SOVIET THINKING.

3. CBS-TV (CRONKITE, LEAD ITEM) -- DIPLOMATIC VICTORY, POLITICAL DILEMMA, AND MILITARY DEFEAT LOOMED ON THE NATION'S FOREIGN POLICY MAP TONIGHT. THE VICTORY MAY HAVE COME AS SECRETARY KISSINGER'S TWO DAYS OF TALKS WITH SOVIET FOREIGN MINISTER GROMYKO, A VICTORY IN THE SENSE OF KISSINGER'S WINNING MORE TIME TO WORK OUT HIS STEP-BY-STEP STRATEGY FOR ME PEACE BEFORE THE RUSSIANS FORCE A GENEVA CONFERENCE. (CRONKITE'S "POLITICAL DILEMMA" IS THE ETHIOPIAN REQUEST FOR US MILITARY ASSISTANCE AND THE "MILITARY DEFEAT" THREATENS IN CAMBODIA.)

SECRETARY KISSINGER'S APPROACH TO A ME PEACE HAS BEEN ON A STEP-BY-STEP BASIS, DEALING WITH COUNTRIES INDIVIDUALLY. THE SOVIETS, FEELING LEFT OUT, HAVE WANTED TO FORCE THE ISSUE INTO A MULTINATIONAL CONFERENCE AT GENEVA WHERE THEY WOULD HAVE A MAJOR ROLE. FOR THE TIME BEING, IT LOOKS AS IF KISSINGER HAS WON OUT.

KALB (ON CAMERA): AFTER NINE HOURS OF TALKING, KISSINGER AND GROMYKO PLEDGED THEIR GOVERNMENTS TO CONTINUE WORKING TOWARDS DETENTE. THIS WAS CONSIDERED IMPORTANT BECAUSE THERE HAVE BEEN AMBIGUOUS SIGNS LATELY THAT THE KREMLIN MIGHT BE HAVING SECOND THOUGHTS. THE TALKS FOCUSED ON A NEW STRATEGIC ARMS AGREEMENT. KISSINGER PRESENTED SOME

NEW IDEAS; GROMYKO LISTENED SERIOUSLY. THEN BOTH DIPLO-

UNCLASSIFIED

PAGE 07 STATE 035905

MATS DISCUSSED THE ME, THE MOST DANGEROUS ISSUE BETWEEN THEM. THERE WERE SOME SHARP EXCHANGES AND DEEP DIFFERENCES REMAIN. FOR EXAMPLE, BREZHNEV CRITICIZED "CERTAIN PERSONS," MEANING KISSINGER, FOR ALLEGEDLY TRYING TO DIVIDE THE ARABS. WHO WERE THESE "CERTAIN PERSONS?", GROMYKO WAS ASKED -- THE QUESTION PRODUCING THIS BANTER (REPEAT OF SAME SEQUENCE COVERED BY ABC AND NBC.)

KISSINGER THEN FLEW INTO LONDON AN HOUR BEFORE PRIME MINISTER WILSON RETURNED FROM MOSCOW. AT A DINNER TONIGHT KISSINGER AND WILSON SWAPPED IMPRESSIONS OF SOVIET POLICY. THERE'S AN UNDERSTANDING NOW BETWEEN KISSINGER AND GROMYKO THAT THE GENEVA CONFERENCE WILL BE RECONVENED SHORTLY AFTER THE SUCCESSFUL CONCLUSION OF ANOTHER INTERIM AGREEMENT BETWEEN ISRAEL AND EGYPT. FOR THAT REASON, THE RUSSIANS HAVE EASED THEIR PRESSURE FOR A QUICK RETURN TO GENEVA FROM EARLY NEXT MONTH UNTIL LATER IN THE SPRING.

INGERSOLL

UNCLASSIFIED

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 FEB 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE035905  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** S/PRS:IPERNICK:SM  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** n/a  
**Film Number:** D750057-0187  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750287/baaaagrm.tel  
**Line Count:** 296  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN PRS  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ElyME  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 15 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <15 MAY 2003 by McShalBA>; APPROVED <23 JAN 2004 by ElyME>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** OVIP, (KISSINGER, HENRY A)  
**To:** LONDON  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006